

2 November 1977

MEMORANDUM FOR: Deputy Director, National Foreign
Assessment Center

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FROM : [REDACTED]
Special Assistant-NIO Support
SUBJECT : Intelligence Definitions

1. Most of these definitions concern the activities of NSA. The definitions working group on which I sit essentially allowed the NSA representative to define what it is her organization does, within the limits of language a layman could understand.
2. I wrote, and Dick Lehman approved, the definition of a National Intelligence Estimate. My only distress with the definition, as a former word merchant, is that "in the foreign environment" was substituted for "abroad."
3. The definition of Foreign Intelligence is intended to distinguish the term from Intelligence Information--i.e., collectors gather and processors translate information, but only when analysts have dealt with information does it become intelligence.
4. International Terrorist Activities is a definition produced by those working on EO 11905. The working group on which I sit had a much simpler definition (see attachment), which particularly did not include protectees of the Secret Service or State because we felt that one facet did not deserve emphasis in a definition of an intelligence term. Treasury was particularly adamant, however; the definitions business seems in too many cases to boil down to protecting a charter to do something.

[REDACTED]

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Attachment:
As stated

DEFINITIONS OF INTELLIGENCE TERMS

INTERNATIONAL TERRORIST ACTIVITIES: Terrorist is the calculated use of violence, or the threat of violence, to attain political goals through fear, intimidation or coercion. It usually involves a criminal act, often symbolic in nature, and is intended to influence an audience beyond the immediate victims. International terrorism is terrorism transcending national boundaries in the carrying out of the act, the purpose of the act, the nationalities of the victims, or the resolution of the incident. These acts are usually designed to attract wide publicity in order to focus attention on the existence, cause, or demands of the perpetrators.

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NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-24.1/16
26 October 1977

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MEMORANDUM FOR NATIONAL FOREIGN INTELLIGENCE BOARD

FROM: Walter Elder
Executive Secretary

SUBJECT: Definitions Requested by the Senate Select Committee
on Intelligence

1. The Senate Select Committee on Intelligence is drafting legislation intended to clarify the authority and responsibilities of the various departments and agencies performing intelligence functions. In support of this effort, the Committee has requested the Intelligence Community definitions of 26 listed terms.

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2. The Director of Central Intelligence has requested that the NFIB Principals be provided the attached copy of the proposed definitions of these terms developed by an interagency group headed by [redacted] of the Intelligence Community Staff, as modified by the definitions of four terms contained in the draft Executive Order now being considered by the NSC Special Coordination Committee. The four definitions derived from what is now contained in the draft Executive Order are: foreign intelligence, foreign counterintelligence, international terrorist activities, and communications security.

3. In the interest of an expedited response to the Senate Committee, your concurrence or comments on the attached definitions is requested by Friday, 4 November 1977.



Walter Elder

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Attachment:
Proposed Definitions

DEFINITIONS OF INTELLIGENCE TERMS

INTELLIGENCE: A generic term which includes foreign intelligence and foreign counterintelligence. (See below.)

INTELLIGENCE ACTIVITIES: A generic term used to describe the efforts and endeavors undertaken by the departments, agencies, and elements comprising the Intelligence Community.

FOREIGN INTELLIGENCE (FI): The product of collection, processing and analysis of information relating to the capabilities, intentions and activities of foreign powers, organizations or persons, but not including foreign counterintelligence except for information on international terrorist activities.

FOREIGN COUNTERINTELLIGENCE: Information gathered and activities conducted to protect against espionage and other clandestine intelligence activities, sabotage, international terrorist activities or assassinations conducted for or on behalf of foreign powers, organizations or persons, and activities conducted abroad to protect national security information and its means of collection from detection by or disclosure to foreign powers, organizations or persons, but not including personnel, physical, document, or communications security programs.

TACTICAL INTELLIGENCE: That intelligence required by military commanders in the field to maintain the readiness of operating forces for combat operations and to support the planning and conduct of military operations under combat conditions.

INTERNATIONAL TERRORIST ACTIVITIES: Any activities which

- (1) involve:
 - (a) killing, causing serious bodily harm to or kidnapping one or more individuals, or
 - (b) violent destruction of property, or
 - (c) an attempt or credible threat to commit acts specified in subparagraphs (a) or (b) above; and
- (2) appear intended to endanger a protegee of the Secret Service or the Department of State or to further political, social, or economic goals by:
 - (a) intimidating or coercing a civilian population or any segment thereof, or
 - (b) influencing the policy of a government or international organization by intimidation or coercion; or
 - (c) obtaining widespread publicity for a group or its cause; and

- (3) transcends national boundaries in terms of:
- (a) the means by which it is accomplished,
 - (b) the civilian population, government or international organization it appears intended to coerce or intimidate, or
 - (c) the locale in which its perpetrators operate or seek asylum.

DEPARTMENT (AL) INTELLIGENCE: Foreign intelligence produced and used within a governmental department or agency in order to meet unique requirements of the department or agency mission.

INTELLIGENCE-RELATED ACTIVITIES: Those activities specifically excluded from the National Foreign Intelligence Program which respond to departmental or agency tasking for time-sensitive information on foreign activities; respond to national Intelligence Community advisory tasking of collection capabilities which have a primary mission to support departmental or agency missions or operational forces; train personnel for intelligence duties; or are devoted to research and development of intelligence or related capabilities. 25X1

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NATIONAL INTELLIGENCE ESTIMATES (NIEs): Thorough assessments of situations in the foreign environment that are relevant to the formulation of foreign, economic, and national security policy, and project probable future courses of action and developments. They are structured to illuminate differences of view within the Intelligence Community, and are issued by the Director of Central Intelligence with the advice of the National Foreign Intelligence Board.